# STATE OF CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LOS ANGELES REGION

In the matter of:	)	Complaint No. SWB-2008-4-0027
	)	<b>Mandatory Minimum Penalty</b>
	)	for
Consolidated Drum Reconditioning Company	)	Violation of California Water Code § 13376
	)	and
a a a a a	)	Order No. 97-024
South Gate, CA		(NPDES No. CA0059242)

This Complaint to assess the mandatory minimum penalty pursuant to California Water Code (CWC) § 13385 (h) and (i) is issued to Consolidated Drum Reconditioning Company (hereinafter Permittee) based on a finding of violation of waste discharge requirements prescribed in Order No. 97-024 (NPDES No. CA0059242, CI No. 6637).

## The Assistant Executive Officer of the Regional Water Quality Control Board, Los Angeles Region (Regional Water Board) finds the following:

- 1. The Permittee operated the Oil Drum Recycling facility (facility) located at 9316 South Atlantic Avenue, South Gate, CA. The Permittee discharged up to 8,500 gallons per day (gpd) of treated rainwater runoff to a storm drain at Rayo and Southern Avenue (Latitude 33° 56' 50", Longitude 118° 10' 50"). The treated rainwater runoff was susceptible to containing pollutants, including increased levels of Oil and Grease (O&G) and Detergents (MBAS), and which can degrade water quality and impact beneficial uses of water, which are defined as wastes under the Porter-Cologne Water Quality Control Act (CWC § 13000 et seq.). The rainwater flows to the Los Angeles River, a navigable water of the United States.
- 2. On March 3, 1997, the Regional Water Board adopted Order No. 97-024 (NPDES No. CA0059242) NPDES Permit and Waste Discharge Requirements for Consolidated Drum Reconditioning Company, Oil Drum Recycling facility.
- 3. Order No. 97-024 (Part I.2., page 2) includes the following effluent limitations for O&G and MBAS:

Constituent	Unit of Measure	Discharge Limitations (Daily Maximum)	Discharge Limitations (Monthly Average)
O&G	mg/L	15	·
MBAS	mg/L	0.5	

- 4. Three (3) violations of Order No. 97-024 were noted in the Permittee's self-monitoring reports on February 11, 2001, December 20, 2001, and November 29, 2002.
- 5. On December 9, 2008, the Executive Director of the State Water Resources Control Board (State Water Board) issued the Permittee Offer to Participate in Expedited Payment Program (EPP) No. SWB-2008-4-0027, which included a Notice of Violation notifying the Permittee of the three effluent limitation violations that occurred during the 1<sup>st</sup> and 4<sup>th</sup> quarters of 2001 and 4<sup>th</sup> quarter of 2002 that were subject to mandatory minimum penalties.
- 6. Subsequent to the issuance of the EPP, seven additional violations of Order No. 97-024 were discovered in the Permittee's self-monitoring reports during the 1<sup>st</sup> and 4<sup>th</sup> quarters of 2000 and the 2<sup>nd</sup> and 4<sup>th</sup> quarters of 2001.
- 7. Eleven (11) violations of Order No. 97-024 are identified in Exhibit "A" attached hereto and incorporated by reference.
- 8. Any discharge containing pollutants violating the effluent limitations set in the waste discharge requirements is prohibited by CWC § 13376.
- 9. CWC § 13385(h) requires the Regional Board to assess a mandatory minimum penalty of three thousand dollars (\$3,000) for each serious violation. Pursuant to CWC § 13385(h)(2) "a serious violation is defined as any waste discharge that violates the effluent limitations contained in the applicable waste discharge requirements for a Group II pollutant by 20 percent or more, or for a Group I pollutant by 40 percent or more. Appendix A of Part 123.45 of Title 40 of the Code of Federal Regulations specifies the Group I and II pollutants."
- 10. CWC § 13385(i) requires the Regional Board to assess a mandatory minimum penalty of three thousand dollars (\$3,000) for each violation whenever the permittee violates a waste discharge requirement effluent limitation in any period of six consecutive months, except that the requirement to assess the mandatory minimum penalty shall not be applicable to the first three violations within that time period.
- 11. The maximum amount of discretionary administrative civil liability assessable pursuant to CWC § 13385 for each day of violation is \$10,000 per day of violation plus \$10 times the number of gallons by which the volume discharged but not cleaned up exceeds 1,000 gallons.

### YOU ARE HEREBY GIVEN NOTICE THAT:

12. The Assistant Executive Officer proposes that the Permittee be assessed a mandatory minimum penalty in the amount of \$30,000 for the effluent limitation violations. Refer to Exhibit "A" for the calculation of the amount of mandatory minimum penalty.

- 13. The Permittee may waive the right to a hearing and pay the recommended administrative civil liability. Should the Permittee choose to waive its right to a hearing, an authorized agent must sign the waiver form attached to this Complaint and return it to the Regional Board by 5:00 pm on November 20, 2009. If the hearing is waived, a check in the amount of \$30,000 (payable to the State Water Pollution Cleanup and Abatement Account) must be received by the Regional Board by 5:00 pm on November 20, 2009.
- 14. If the Regional Board does not receive a waiver and full payment of the recommended penalty by November 20, 2009, the Complaint will be heard before the Regional Board or Regional Board Hearing Panel pursuant to California Water Code §§ 13228.14 and 13323. The Notice of Public Hearing contains that date, time, location, and specific procedures of the scheduled hearing of this matter.
- 15. If a hearing on this matter is held, the Regional Water Board will consider whether to affirm, reject, or modify (i.e. increase the proposed civil liability above the mandatory minimum) the proposed civil liability, or whether to refer the matter to the Attorney General for assessment of judicial civil liability.
- 16. There are no statutes of limitation that apply to administrative proceedings. The statutes of limitation that refer to "actions" and "special proceedings" and are contained in the California Code of Civil Procedure apply to judicial proceedings, not administrative proceeding. See *City of Oakland v. Public Employees' Retirement System* (2002) 95 Cal. App. 4th 29, 48; 3 Witkin, Cal. Procedure (4th ed. 1996) Actions, §405(2), p. 510.)
- 17. Notwithstanding the issuance of this Complaint, the Regional Board shall retain the authority to assess additional penalties for violations of the requirements of the Permittee's waste discharge requirements for which penalties have not yet been assessed or for violations that may subsequently occur.
- 18. This enforcement action is exempt from the provisions of the California Environmental Quality Act, California Public Resources Code § 21000 et seq., in accordance with California Code of Regulations, title 14, § 15321.
- 19. Regulations of the US Environmental Protection Agency require public notification of any proposed settlement of the civil liability occasioned by violation of the Clean Water Act including NPDES permit violations. Accordingly, interested persons will be given 30 days to comment on any proposed settlement of this Complaint.

Samuel Unger, P. E.

Assistant Executive Officer

Los Angeles Regional Water Quality Control Board

October 30, 2009

#### WAIVER FORM

#### FOR ADMINISTRATIVE CIVIL LIABILITY COMPLAINT NO. SWB-2008-4-0027

By signing this waiver, I affirm and acknowledge the following:

I am duly authorized to represent Consolidated Drum Recondition (hereinafter "Permittee") in connection with Administrative Civil Liability Complaint No. SWB-2008-4-0027 (hereinafter the "Complaint"). I am informed that California Water Code section 13323, subdivision (b), states that, "a hearing before the regional board shall be conducted within 90 days after the party has been served [with the complaint]. The person who has been issued a complaint may waive the right to a hearing."

- ☐ (Check here if the Permittee waives the hearing requirement and will pay the recommended liability.)
- a. I hereby waive any right the Permittee may have to a hearing before the Regional Water Board.
- b. I certify that the Permittee will remit payment for the civil liability imposed in the amount of \$30,000 by check that references "ACL Complaint No. SWB-2008-4-0027" made payable to the "Cleanup and Abatement Account". Payment must be received by the Regional Water Board by November 20, 2009 or this matter will be placed on the Regional Board's agenda for a hearing as initially proposed in the Complaint.
- c. I understand the payment of the above amount constitutes a proposed settlement of the Complaint, and that any settlement will not become final until after the 30-day public notice and comment period expires. Should the Regional Water Board receive significant new information or comments from any source (excluding the Water Board's Prosecution Team) during this comment period, the Regional Water Board's Assistant Executive Officer may withdraw the complaint, return payment, and issue a new complaint. I understand that this proposed settlement is subject to approval by the Regional Water Board, and that the Regional Water Board may consider this proposed settlement in a public meeting or hearing. I also understand that approval of the settlement will result in the Permittee having waived the right to contest the allegations in the Complaint and the imposition of civil liability.
- d. I understand that payment of the above amount is not a substitute for compliance with applicable laws and that continuing violations of the type alleged in the Complaint may subject the Permittee to further enforcement, including additional civil liability.

(Print Name and Title)	
	,
(Signature)	
(Date)	

Consolidated Drum Reconditioning Company CI No. 6637

EXHIBIT "A"

Complaint No. SWB-2008-4-0027

Effluent Limit Violations

Penalty	\$3,000	\$3,000	\$3,000	\$3,000	\$0	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000	 \$30,000
Water Code Section 13385	(h)1	(h)1	(h)1	(h)1	(i)1	(h)1	(h)1	(h)1	(h)1	(h)1	(h)1	Total
Serious/ Chronic	Serions	Serions	Serions	Serions	Chronic	Serions	Serions	Serious	Serious	Serions	Serions	
Pollutant % Category Exceeded	364%	117%	23%	100%	20%	73%	180%	9100%	28%	107%	146%	
Pollutant Category		Ţ				1	_	,	-	-	П	
Units	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	
Permit Limit	0.5	15	15	0.5	0.5	15	0.5	0.5	0.5	15	0.5	
Reported Value	2.32	32.5	23	1	9.0	26	1.4	46	0.79	31	1.23	
Parameter	MBAS	0&G	0&G	MBAS	MBAS	O&G	MBAS	0&G	MBAS	9%0	MBAS	
Violation Type	Daily Max	Daily Max	Daily Max	Daily Max	Daily Max	Daily Max						
Monitoring Period	01/25/00 1st Ouarter 2000	02/21/00 1st Ouarter 2000	03/05/00 1st Ouarter 2000	10/27/00 4th Quarter 2000	11/08/01 1st Ouarter 2001	02/11/01 1st Ouarter 2001	1/29/01 4th Ouarter 2001	11/29/01 4th Quarter 2001	4th Quarter 2001	4th Quarter 2001	4th Quarter 2002	
Date	01/25/00	02/21/00	03/02/00	10/27/00	01/08/01	02/11/01	11/29/01	11/29/01	12/20/01	12/20/01	11/29/02	

\* Staff Calculation

<sup>\*\*</sup>See paragraph 9 for a definition of Pollutant Categories \*\*See paragraph 10 for a definition of "Chronic"